



National Centre for Legislative Regulation Project Implementation Unit at the Staff of Government of the Republic of Armenia



National Centre
for Legislative
Regulation

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***National Centre for Legislative Regulation Project Implementation Unit
at the Government Staff of the Republic of Armenia***

THIRD PROJECT PROGRESS REPORT

PROMOTING GOOD ECONOMIC GOVERNANCE AND ECONOMIC SECURITY THROUGH REGULATORY REFORM (REGULATORY GUILLOTINE PROJECT/PHASE II)

**Reporting period:
01 JULY, 2014-30 SEPTEMBER, 2014**

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I. INTRODUCTION

This Report describes the activities of the National Centre of Legislative Regulation (NCLR) for the period from 01 July, 2014 to 30 September, 2014 on **Promoting Good Economic Governance and Economic Security through Regulatory Reform (hereinafter Regulatory Guillotine Project/Phase II)**. It follows the **Second Project Report of the Regulatory Guillotine Project/Phase II (hereinafter Project)** issued in June, 2014 that summarized the activities of the NCLR during the reporting period from April-June, 2014 as well as recommended a series of actions to increase the capacity of the NCLR and effectiveness of the Regulatory Guillotine Reform in Armenia during the Project next cycle.

They were as follows:

- 1.1. Complete the reforms in the first and second review cycles;
- 1.2. Enhance the business involvement;
- 1.3. Promote PR actions;
- 1.4. Organize second cycle of the Ministries trainings to promote their active participation in the Project;
- 1.5. Make preliminary arrangements for the October, 2014 trainings on Social dialogue system, European Corporatism models as well as Regulatory Decision making based on central European model;
- 1.6. Apply to the Donors for the support to the local/international experts on the review sectors;
- 1.7. Start the process of hiring the international experts on the Regulatory Impact Assessments;
- 1.8. Involve the external expert in the Capacity Building, Monitoring and Evaluation of the Project;
- 1.9. Make a plan for monitoring implementation;
 - o Monitor how many proposals were suggested by the Ministries;
 - o Monitor how many proposals were approved by the RCS;
 - o Monitor how many reforms were implemented by the Agencies.

II. ACTIVITIES ON THE REVIEW SECTORS DURING THE REPORTING PERIOD

Table1. Activities of the NCLR on the Review Sectors

N	Reviews during the Period 01 July, 2014- 30 September, 2014	Starting Date	Closing Date
2.1.	SUBMITTING the final legal packages to the Reform Council in the following sectors: Tax, Customs, Entrepreneurship, Culture and Social Issues Sectors	01 July, 2014	30 September, 2014
2.2.	COMPLETING the final reviews in the following sectors: Energy and Natural Resources, Land Relations, Urban Development, Cadastre of Real Estate, Education, Sport and Youth Issues	01 July, 2014	30 September, 2014
2.3.	Accompanying legal packages to the GoA Sessions	01 July, 2014	30 September, 2014
2.4.	Conducting Cost Impact Assessments (IA) in the Review Sectors	01 July, 2014	30 September, 2014
2.5.	STARTING reviews in the following sectors: Water Economy Management, Agriculture, Nature Protection, Law enforcement and Justice	01 July, 2014	31 October 2014

2.1.SUBMITTING the final legal packages to the Reform Council in the following sectors: Tax, Customs, Entrepreneurship, Culture and Social Issues Sectors

The NCLR and IA teams completed the final reviews and Cost Impact Assessments in Tax, Customs, Entrepreneurship, Culture and Social Issues sectors, and the packages of the proposals were submitted to the Reform Council's (RC) consideration.

For more details on the Status of the Review Sectors see Annex I- ACTIONS Aimed at assuring the adoption of the legal packages of correspondent sectors within the specified period of time under the precondition of IMF "Extended financing" program.

2.2.COMPLETING the final reviews in the following sectors: Energy and Natural Resources, Land Relations, Urban Development, Cadastre of Real Estate, Education, Sport and Youth Issues

The NCLR completed the reviews in the above mentioned sectors. The packages of proposals were submitted to the Ministries/State Agencies to get their feedbacks on the proposals in particular review sectors.

Funded by OSCE office in Yerevan, the NCLR experts were assisted by the local experts in the following fields: Land Relations, Urban Development, Cadastre of Real Estate and Education.

2.3. Accompanying legal packages to the GoA Sessions

The following sessions were held during the reporting period on the NCLR proposals approved by the Reform Council and then transferred to the GoA Session for approval:

July 31, 2014

Amendments in the Advertisement Law of the RA-Approved.

7 August, 2014-11-03

To repeal the RA N-938 Decision dated 12 May, 2005 on the “Arrangements of the State social pension insurance system providing personal (individual) investment accounting” -Approved.

18 September, 2014-11-03

1. To repeal the RA N-298 Decision dated 01 April, 2002 on the “Providing data to the Tax authorities by the organizers of the trading activity (Commercial facility (Fair Market etc.)” -Approved

2. To make amendments in the RA N-1924 Decision dated 21December, 2006 on the “Qualification examination and approval of the plan of the precious metals and precious metals’ refiners and assayers/hallmarkers in the Republic of Armenia” -Approved.

25 September 2014

To make amendments in the RA 21 N-785 Decision dated 10 June, 2011 on “The Procedure of conducting expertise of the equipments used on assaying and hallmarking of Precious metals” -Approved.

2.4. Conducting Cost Impact Assessments (IA) in the Review Sectors

See the details in [Annex II](#)-Cost Impact Assessments Report and [Annex III](#) Cost Impact Assessment Interim Work Report, NCLR - completed assessments (work period: July 1, 2013 - (October 1), 2014, calculated for the year 2012).

Table 2: Quantitative cost assessment output of the accomplished work, Phase II in Tax/ Customs/Entrepreneurship/Culture/Social Issues/ Foreign Affairs Review Sectors as of June 30, 2014

Cost Impact Assessment Interim Work Report, NCLR - completed assessments (work period: July 1, 2013 - (October 1), 2014, calculated for the year 2012)

Sectors	Total # of Business Processes in Inventory	# of Business Processes Reviewed by 1 October	Total # of Legal Acts in Inventory	# of Legal Acts Reviewed by 1 October	Percent of LAs & BPs Reviewed by 1 October	Current (baseline) Costs (aggregate, in thousands of Armenian Drams)	Cost Cuts proposed by NCLR		Restrictions on Economic Freedom in Armenia	Restriction Cuts in NCLR	Restriction Cuts on Economic Freedom in Armenia, proposed by NCLR	
							Aggregate, in thousands of Armenian Drams	% of Reduced Costs, proposed by NCLR			Total of Restriction Cuts	Number of Restrictions on Economic Freedom in Armenia, proposed by NCLR
Tax sector	62	62	170	170	100.0%	9,291,668	4,942,889	53%	78	52	67%	
Customs sector	51	51	98	98	100.0%	2,530,657	1,222,177	48%	16	5	31%	
Entrepreneurship sector	124	122	125	123	98.4%	14,325,174	6,721,089	47%	78	54	69%	
Culture sector	17	17	91	91	100.0%	485,479	80,709	17%	18	3	17%	
Social Services sector	69	69	130	130	100.0%	3,605,738	1,766,762	49%	0	0	0%	
Foreign Affairs Sector	13	13	23	23	100.0%	344,445	192,367	56%	3	3	100%	
Transport Sector	0	0	58	56	96.6%	1,982,081	1,375,851	69%	9	2	22%	
Public Utility Sector	7	7	133	83	64.3%	2,632,425	1,635,176	62%	0	0	0%	
Public Health Sector	0	0	245	170	69.4%	29,891	6,135	21%	0	0	0%	
Energy and Natural Resources Sector	10	7	29	21	71.8%	937,873	12,087	1%	7	4	57%	
Lands Relations Sector	15	15	47	44	95.2%	40,594	24,896	61%	9	4	44%	
Urban Development Sector	12	6	112	58	51.6%	0	0	0%	0	0	0%	
Cadastre of real estate Sector	10	5	74	54	70.2%	0	0	0%	0	0	0%	
Education, Sport/ Youth Issues Sector	10	6	101	54	54.1%	8,921	2,694	30%	0	0	0%	
Grand Total	400	380	1436	1175	84.7%	36,214,946	17,982,832	50%	218	127	58%	

	Relative to Current (baseline) Costs	Relative to Cost Cuts Proposed by NCLR
The Costs as Percentage of GDP (2012)	0.89%	0.44%
The Costs as Percentage of GDP Growth (2012)	12.30%	6.11%
The Costs as Percentage of FDI (2012)	18.02%	8.95%
The Costs as Percentage of Business Profits (2012)	4.58%	2.27%
The Costs as Percentage of Investments (2012)	11.73%	5.83%
Average Cost Savings per Legal Act (for work completed to March 20, 2014)	in thousands of AMD	in USD
	15,305	37,237
Cost Impact Assessment Extrapolated for All 2565 Legal Acts under Review	Current (baseline) Costs (aggregate, in thousands of Armenian Drams)	Cost Cuts proposed by NCLR (aggregate, in thousands of Armenian Drams)
	162,967,257	80,922,744
	in USD	in USD
	396,514,007	196,892,321
Average Cost Savings per Legal Act (for all 2565 legal acts under review)	in thousands of AMD	in USD
	31,549	76,761
<i>Indicators Extrapolated for All 2565 Legal Acts under Review</i>		
	Relative to Current (baseline) Costs	Relative to Cost Cuts Proposed by NCLR
The Costs as Percentage of GDP (2012)	3.98%	1.98%
The Costs as Percentage of GDP Growth (2012)	55.34%	27.48%
The Costs as Percentage of FDI (2012)	81.09%	40.26%
The Costs as Percentage of Business Profits (2012)	20.59%	10.23%
The Costs as Percentage of Investments (2012)	52.80%	26.22%

2.5.STARTING reviews in the following sectors: Water Economy Management, Agriculture, Nature Protection, Law enforcement and Justice

The NCLR experts started the reviews in the above mentored sectors.

For the status of the reviews in details in the Water Economy Management, Agriculture, Nature Protection, Law enforcement and Justice **see the Annex IV.**

III. INTERNATIONAL EXPERTISE ON THE SOCIAL DIALOGUE SYSTEM, EUROPEAN CORPORATISM MODELS AS WELL AS REGULATORY DECISION MAKING BASED ON CENTRAL EUROPEAN MODEL

Funded by the Austrian Development Agency, the NCLR has made all necessary arrangements to hire the international expert on **Social dialogue system, European Corporatism models as well as Regulatory Decision making based on central European model** that would assist the NCLR in elaborating changes in Decision making process aimed at increasing the role of professional, labor, entrepreneurship organizations (chambers)

and creating more balanced approach among the participants in decision making process (to integrate a corporatism approach and tripartite Chambers system in Armenian decision-making structure).

It is planned that the Consultant, through a consultative process work together with the NCLR and IA experts as well as selected stakeholders- [business and trade union representatives](#) to introduce the central European model and to focus on an approach, which combines legal provisions for social dialogue with its high efficiency.

The trainings will start in October, 2014. All arrangements are done for providing consultancy services at the moment.

IV. PROMOTING BUSINESS INVOLVEMENT IN THE PROJECT

During the reporting period three meetings were conducted with businesses:

1. Urban development sector (02.07.2014),
2. Urban development and Land relations sectors (16.07.2014), and;
3. Land relations sector (24.07.2014).

For the detailed information on the Business meetings at the NCLR see [Annex V](#).

IV. PROMOTING THE MINISTRIES' INVOLVEMENT IN THE PROJECT

Funded by OSCE office in Yerevan, the Ministries' trainings conducted on 24-25 September, 2014

by NCLR management and Mr. Scott Jacobs, "Jacobs, Cordova and Associates", aimed at promoting their active involvement in the Project as well as delivering a series of workshops for the purpose of educating, training and obtaining feedback from them:

- The responsible staff for the regulatory revisions at the Ministries was trained to secure capacity building for carrying out their functions;
- The small team in each Ministry, State Agency, and private sector was provided trainings that is responsible for delivering inventory and review checklists for legal norms;
- Trainings were done through several training sessions of 4 hours with the groups of no bigger than 40 individuals.

The list of the Ministries/Stakeholders participated in the second series of the trainings on 24-25 September, 2014 was as follows:

24 September, 2014

1. [Ministry of Healthcare](#)
2. [Ministry of Emergency Situations](#)
3. [Ministry of Foreign Affairs](#)
4. [Ministry of Culture](#)
5. [Ministry of Defense](#)
6. [Ministry of Diaspora](#)
7. [Ministry of Transport and Communication](#)
8. [Ministry of Urban Development](#)
9. [Republic of Armenia Police](#)
10. [State Property Management Department](#)
11. [General Department of Civil Aviation](#)

25 September, 2014

[Ministry of Agriculture](#)

Stakeholders of the Agriculture sector in Armenia

Agriculture Projects in Armenia

Issues addressed during the Trainings were as follows:

- The Regulatory guillotine in Armenia and why does Armenia need it;

- Review of process and checklist: By the ADA request, the Ministries' staffs were trained also the Gender and Environment issues reflected in the Review Checklist;
- Regulating markets: good and bad practice.

Outcome of the Trainings/Workshops for the first round of the Trainings

1. Involvement of the Ministries in the **REVIEWS** of particular Review Sector ensured;
2. The **CAPACITY** of the Ministries through the regular trainings enhanced;
3. **FINAL** proposals developed by joint efforts/ discussions' results of the NCLR reviewers/IA experts and Ministries' experts.

To make the Ministries' participation more efficient in the reviews, the NCLR:

- 1) **MONITORED** how many proposals were suggested by the Ministries;
- 2) **HELD** working seminars, ongoing education trainings with Ministries/trainings in the review process;
- 3) **DEVELOPED** Monitoring table that depicts the progress of the legal proposals.

For the detailed information see Annex VI.

V. PR ACTIONS

During the reporting period the PR activities were implemented through the following means:

- Increasing public visibility through organizing media activities;
- Ensuring visibility of the donor community dedication through organizing media event on ADA Grant agreement ceremony;
- Engaging state agencies, business groups and public in Regulatory Guillotine project activities, as well as increasing visibility of OSCE support through ensuring media publications about the training sessions;
- Developing and establishing public interactive communication network, using different communication forms: forums, call center, such as, Facebook; <https://www.facebook.com/orensdrutjan.azgajinkentron?fref=ts>, official website <http://www.regulations.am/en> , e-Guillotine <http://www.e-guillotine.am/> , Internet resources, email, Phone, TV, etc.

For the detailed information on the PR actions during the reporting period see Annex VII.

VI. CEREMONY FOR SIGNING OF GRANT AGREEMENT TO CONTINUE SUPPORT TO THE REGULATORY GUILLOTINE PROJECT IN ARMENIA

September 25, 2014

An official signing ceremony of a grant agreement between the Government of Armenia and the Austrian Development Agency (ADA), the operational unit of the Austrian Development Cooperation, took place on 25 September, 2014 at the Government Building of Armenia with the participation of Mr. Davit Harutyunyan, Minister- Chief of Staff of the Government of Armenia and ADA Managing Director Mr. Martin Ledolter.

The Grant was provided to support the second phase of the Regulatory Guillotine Project. The ADA funds are provided not only to the implementation of the Regulatory Guillotine Project, but also to the implementation of the Regulatory Impact Assessment (RIA) approach in Armenia.

- See more at: <http://www.regulations.am/en/news/show/207>
<http://www.regulations.am/am/news/show/207>.

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ACTIONS

Aimed at assuring the adoption of the legal packages of correspondent sectors within the specified period of time under the precondition of IMF "Extended financing" program

N	Sector	Process	The proposed dates for Reform Council Sessions	Assurance of the future process
1	Tax	<p>The four packages of legislative amendments were presented to the Reform Council discussion on 29.01.2014 and 03.04.2014.</p> <p>Status: Council Sessions with the presented agendas on Tax sector have not taken place yet. (It is necessary to hold 4 Sessions)</p>	<p>30.09.2014 07.10.2014 14.10.2014 21.10.201</p>	<p>It is indispensable the drafts approved by the Reform Council Sessions, be presented to the Government of RA, and then to the discussion in the National Assembly of RA within the shortest time period possible.</p>
2	Customs	<p>The first package of the legislative amendments has been submitted to the Reform Council on 22.11.2013.</p> <p>Status: The first package was discussed during the Reform Council Session on 22.11.2013 and was accepted by the National Assembly of RA. Completed.</p> <p>Status: The second and third packages were submitted to the Reform Council on 29.04.2014. Council Sessions have not yet been held. (It is necessary to hold two Sessions)</p>	<p>28.10.2014 04.11.2014</p>	
3	Entrepreneurship	<p>The first package was discussed during the Reform Council Session on 04.02.2014.</p> <p>The draft law on making amendments in the Advertisement Law of RA was approved in the Government Session of RA on 31.07.2014.</p> <p>Status: The rest of the drafts have been submitted to the RA Government for consideration/status-</p>		

		<p>pending/not included in the GoA Session Agenda yet.</p> <p>Status: The second and third packages have been submitted to the Reform Council for the discussion/Status-pending/. The Council Sessions have not yet been held.</p> <p>(It is necessary to hold two Sessions)</p>	<p>11.11.2014 18.11.2014</p>	
4	Social issues	<p>The first package of the legislative amendments was submitted to the Reform Council for the discussion on 26.11.2013.</p> <p>The first package of legal drafts regarding Pensions was discussed in the Reform Council Session held on 21.03.2014.</p> <p>Status: The drafts are not included in the Agenda of the RA Government Session.</p> <p>The second package has been presented to the Reform Council for the discussion on 14.04.2014. The drafts of the second package concerning labour relations were discussed in the Reform Council Session held on 23.06.2014.</p> <p>Status: After the discussions with the Ministry of labour and social issues of RA the revised drafts should be presented to the Government of RA for the discussion.</p> <p>(It is necessary to hold three Sessions)</p>	<p>25.11.2014 02.12.2014 09.12.2014</p>	
5	Foreign affairs and international relations	<p>The package of the legislative amendments was submitted to the Reform Council for the discussion on 22.07.2014.</p>	<p>16.12.2014</p>	

		Status: The Council Session has not yet been held. The package is comprised of proposals/ There is not any draft of law in the package.		
6	Culture	The Reform Council Session has been held on 22.11.2013. The package is comprised of proposals/ There is not any draft of law in the package.		
7	Transport	Status: <i>Second listening in the National Assembly of RA.</i>		<i>It is necessary to assure the second listening and final approval of the three packages of transport sector by the National Assembly of RA within the shortest time period possible.</i>
8	Public Utilities	Status: <i>Approved by the National Assembly. Finished</i>		
9	Public Health	<i>The Reform Council Session was held on 12.02.2013 Status: The Government decisions regarding the licenses of particular sector are adopted. The regulations concerning the production, import and registration of medicines should be presented to the Government of RA for the discussion after the adoption of RA Law On medicines.</i>		

Activity report
Cost impact assessment team

Sectors: Customs, Tax, Entrepreneurship, Social, Foreign Affairs, Transport, Public Health, Public Utilities, Education/Sports And Youth Issues, Cadastre Of Real Estate, Land Relations, Energy And Natural Resources Sector, Urban Development, Law Enforcement Sector And Nature Protection Sector

Period: July 1, 2014 - October 1, 2014

Introduction

For the period between June 2014 and August 2014 the examination of two new sectors- Enforcement law and Nature protection sectors- have been launched in addition to the estimations made for previous sectors. The Cost Impact Assessment team is continuously collaborating with NCLR reviewers' team, stakeholders, businesses and citizens engaged in business procedures.

Simultaneously the progress on the other sectors has been tracked; correspondent changes have been made as a result of further discussions and consultations with Ministries and Experts from NCLR team.

The detailed work description and results within each sector are presented below.

Customs sector *Assessing expert: Hayk Gabrielyan, Adrine Martirosyan*

Baseline costs of the whole sector: 2,530,657,000 AMD

After reform costs of the whole sector: 1,308,480,000 AMD

Savings: 48%

In this period certain modifications have been applied to the assessment model which resulted in changes in figures for this sector. The legal package with correspondent recommendations from NCLR reviewer-team and CIA calculations has been sent to the Reform Council Session.

Tax sector *Assessing expert: Heggine Petrosyan*

Number of legal acts assessed: 24

Number of business processes assessed: 10

Baseline costs of this legal acts: 3,252,551,000 AMD

After reform costs: 799,078,000 AMD

Savings: 79%

Baseline costs for the whole sector: 9,291,668,000 AMD

After reform costs for the whole sector: 4,348,779,000 AMD

Savings: 53%

During this period there were made reports for Reform council session. New business processes and legal acts were estimated, besides some changes in old proposals and new discussions with Ministries took place.

The estimation of tax sector 170 legal acts and 62 business processes was finalized. Citizens and legal entities incurred expenses amounting to 9,291,668,000 AMD as a result of the implementation of these regulatory requirements. The proposed amendments enable to cut down the costs of the citizens and organizations by 53%, resulting in 4,348,779,000 AMD. These changes will allow us to reduce the economic freedom index by 67%, from 78 to 26.

Entrepreneurship sector *Assessing expert: Aram Asatryan*

Number of legal acts: 122

Number of business processes: 123

Baseline cost: 14,325,174,231 AMD

After reform costs: 7,604,084,815 AMD

Savings: 47%

The evaluation process: During this period the calculations of the above mentioned legal acts and business processes were revised according to the modifications made in the assessment methodology and the assessment of the whole sector was mostly finalized. Some recommendations of NCLR reviewer-team and correspondent estimation figures have

been sent to the Reform Council Session. Few legal acts and business processes are still remaining to be completely assessed, so that the whole sector will be finalized soon.

Social sector

Assessing expert: Anahit Yeritsyan

Number of legal acts assessed: 5

Baseline costs of this legal acts: 1,589,400,000 AMD

After reform costs: 698,715,000 AMD

Savings: 56%

In this sector 6 legal acts were repealed and replaced by a new legal act. During this period these new legal act was read, discussed and the cost components in it were identified and assessed by our methodology. Moreover estimations for 4 previously assessed legal acts were revised due to substantial changes in our methodology. Respectively, the figures illustrated above represent the baseline and after reform estimations of these five legal acts.

Pension system

4 previously assessed legal acts about pension system also were revised due to substantial changes in our methodology and after Council Reform Session discussions.

Number of legal acts assessed: 4

Baseline costs of this legal acts: 527,282,000 AMD

After reform costs: 226,058,000 AMD

Savings: 57%

After Council Reform Session

Number of legal acts assessed: 4

Baseline costs of this legal acts: 532,282,000 AMD

After reform costs: 296,134,000 AMD

Savings: 44%

Foreign affairs and international relations sector

Assessing expert: Adrine Martirosyan

Number of legal acts assessed: 23

Number of business processes assessed: 13

Baseline costs of the whole sector: 344,445,000 AMD

After reform costs: 152,078,000 AMD

Savings: 56%

The evaluation process: During this period the estimation figures of foreign affairs and international relations sector were slightly modified and finalized as a result the discussions with reviewers of NCLR team and methodology refinement. Also the preparation of the documentation needed for the Reform Council has been done and the final results have been sent to the Reform Council Session along with the correspondent recommendations from NCLR reviewer-team.

Transport sector

Assessing expert: Adrine Martirosyan

Number of legal acts assessed: 7

Baseline costs: 1,982,081,000 AMD

After reform costs: 1,375,851,000 AMD

Savings: 69%

The evaluation process: During this period the laws and legal acts regulating the sector and correspondent changes suggested by the NCLR reviewer were examined. The

recommendations for aforementioned legal acts are qualitative, thus they are not reflected in the presented figures. Currently the assessment of two legal acts and their after reform estimations, as well as the After Reform Council Session costs calculations are in progress.

Public Health Sector

Assessing expert: Anahit Yeritsyan

Total number of legal acts read: 25

Number of legal acts read and preliminary assessed (without statistics): 24

Number of legal acts assessed: 1

Basic costs of the whole sector: 27,885,000 AMD

After reform costs: 21,816,000 AMD

Savings: 22%

During this period the above mentioned legal acts have been read and the cost components in them have been identified. Furthermore, we got statistics and made baseline and after reform estimations for one legal act containing three processes: licensing of medical production activity, pharmacies and hospitals. The results are shown above.

Public utilities sector

Assessing experts: Aram Asatryan, Hayk Gabrielyan

Total number of legal acts assessed: 83

Total number of business processes assessed: 7

Baseline costs: 2,632,425,000 AMD

After reform costs: 997,249,000 AMD

Savings: 62%

The evaluation process: In the mentioned period Public utilities sector was totally reviewed. After reviewing the legal acts of the sector more than 30% were found out to have 0 AMD baseline costs. All cost components of legal acts having baseline costs were assessed. During assessment there were used both the answers of official queries and estimations. Currently the sector is under final processing stage, in order to correct all calculations and to have final revised figures.

Education, Sport and Youth issues sector

Assessing expert: Adrine Martirosyan

Education Sector

Number of legal acts read and preliminary assessed (without statistics): 48

Number of BP's read and preliminary assessed (without statistics): 4

Number of business processes assessed: 4

Number of legal acts assessed: 23

Baseline costs: 7,996,600 AMD

After reform costs: 6,226,360 AMD

Savings: 34%

The evaluation process: During this period all the legal acts and business processes included in the sector were read, preliminary assessed, the cost components were identified and estimated according to the methodology. In order to obtain official statistics the official queries to the ministries have been prepared and sent. Discussions with businesses and citizens involved in the procedure of this sector have taken place and the information received has been used during the estimation process to make the assessment more precise. The baseline and after reform costs of those acts for which the ministries already have provided official statistics were calculated. However a substantial part of the official

data is yet to be received from the ministries, which will permit to finalize the assessment of baseline costs and after reform costs for the whole sector.

Sport and Youth issues sector

Number of business processes assessed: 2

Number of legal acts assessed: 21

Baseline costs: 924,400AMD

The evaluation process: All the legal acts and business processes included in this sector have been examined and preliminary assessed during this period. The official queries were prepared and sent to the ministries in order to obtain necessary data for the estimations. The discussions with NCLR reviewer team have taken place in order to improve the understanding of business procedures. The official data received from the ministry have been used to finalize the calculation of baseline costs. Currently waiting for the finalization of NCLR reviewer's recommendations in order to calculate the after reform costs.

Real Estate Cadastre Sector

Assessing expert: Anahit Yeritsyan

Total number of legal acts read: 74

Number of legal acts read and preliminary assessed (without statistics): 20

Number of legal acts assessed: 54

Basic costs of the whole sector: 0 AMD

After reform costs: 0 AMD

Savings: 0%

In this sector we have read all legal acts, identified the cost components in them, had discussions with reviewers, prepared and sent official letters for statistics and now we are still waiting for answer.

Land relations sector

Assessing expert: Heghine Petrosyan

Number of legal acts assessed: 47

Number of business processes assessed: 15

Baseline costs of these legal acts: 40,594,000 AMD

After reform costs: 15,698,000 AMD

Savings: 61%

The evaluation process: The preliminary estimation of land relations sector almost finished. In land relations sector citizens and legal entities incurred expenses amounting to 40,594,000 AMD as a result of the implementation of these regulatory requirements. The proposed amendments enable to cut down the costs of the citizens and organizations by 61%, resulting in 15,698,000 AMD. These changes will allow us to reduce the economic freedom index by 45%.

During this period official letters were sent to the Ministry of Territorial Administration, the Real Property Cadaster and the Ministry of Agriculture for getting the official statistics for baseline costs estimation. Only for three legal acts we are still waiting for official statistics from the Ministry of Territorial Administration. The preliminary recommendations of land relations experts of NCLR were examined and correspondent estimations have been performed. Besides there were taken several discussions with the Ministry of Territorial Administration, the Real Property Cadaster and the Ministry of Agriculture. Now we are preparing meetings with above mentioned Ministries.

Energy and Natural resources sector

Assessing expert: Aram Asatryan

Number of legal acts read and preliminary assessed (without statistics): 18

Number of BP-s read and preliminary assessed (without statistics): 3

Number of legal acts assessed: 21

Number of business processes assessed: 7

Baseline costs: 937,873,479 AMD

After reform costs: 925,786,001 AMD

Savings: 1.29%

The energy and natural resources sector consists of thirty legal acts and ten business processes. All legal acts and business processes have been reviewed; their cost components have been identified and included in the estimation methodology. Part of the mentioned legal acts doesn't contain any costs. The official letters to get the necessary statistics have been made and sent to respective authorised bodies. The part of the legal acts for which we already have got official data is calculated, and the results are represented in the figures shown above. Currently we are waiting for official statistics for the remaining legal acts.

Urban development sector

Assessing expert: Hayk Gabrielyan

Total number of legal acts read and preliminary assessed (without statistics): 101

11 legal acts have been already examined and assessed in the previews period. In the current period the remaining legal acts along with 12 business processes were reviewed and processed. All mentioned legal acts and business processes are under final processing stage, and are waiting for data gathering, estimations and some corrections.

Law enforcement sector

Assessing expert: Adrine Martirosyan

Number of legal acts read and preliminary assessed (without statistics): 27

Number of legal acts assessed: 26

Baseline costs: 0 AMD

After reform costs: 0 AMD

Savings: 0%

The evaluation process: The examination of the laws and legal acts included in this sector has been started, those legal acts which do not imply costs have been identified, and the cost components of other legal acts have been assessed. An official query has been prepared and sent to the ministries in order to obtain the official statistics, while two more are in the preparation process. At the same time the discussions with NCLR reviewer team, citizens and businesses are performed in order to receive a feedback on the actual costs of the procedures. The examination and preliminary estimation of remaining legal acts are in progress.

Nature protection sector

Assessing expert: Heghine Petrosyan

Number of legal acts read and preliminary assessed (without statistics): 39

Number of legal acts assessed: 15

Baseline costs: 0 AMD

After reform costs: 0 AMD

Savings: 0%

The evaluation process: In nature protection sector the part of the legal acts are read and all the expenditure components in these legal acts were revealed and the cost components were identified. Appeared issues and problems related to these legal acts were discussed with NCLR experts. Some of read legal acts (15) do not imply any costs, for the others official letters to the Ministries are being prepared for getting the official statistics for baseline costs estimation. Also the economic freedom indicators for these legal acts were identified. The assessment process of nature protection sector is based on the experience of previous sectors and taking into account the changes in the model.

Cost Impact Assessment Interim Work Report, NCLR - completed assessments (work period: July 1, 2013 - (October 1), 2014, calculated for the year 2012)

Annex III

Sectors	Total # of Business Processes in Inventory	# of Business Processes Reviewed by 1 October	Total # of Legal Acts in Inventory	# of Legal Acts Reviewed by 1 October	Percent of LAs & BPs Reviewed by 1 October	Current (baseline) Costs (aggregate, in thousands of Armenian Drams)	Cost Cuts proposed by NCLR		Restrictions on Economic Freedom in Armenia	Restriction Cuts on Economic Freedom in Armenia, proposed by NCLR	
							Aggregate, in thousands of Armenian Drams	% of Reduced Costs, proposed by NCLR		Total Number of Restriction Cuts	% of Reduced Restrictions on Economic Freedom in Armenia, proposed by NCLR
Tax sector	62	62	170	170	100.0%	9,291,668	4,942,889	53%	78	52	67%
Customs sector	51	51	98	98	100.0%	2,530,657	1,222,177	48%	16	5	31%
Entrepreneurship sector	124	122	125	123	98.4%	14,325,174	6,721,089	47%	78	54	69%
Culture sector	17	17	91	91	100.0%	485,479	80,709	17%	18	3	17%
Social Services sector	69	69	130	130	100.0%	3,605,738	1,766,762	49%	0	0	0%
Foreign Affairs Sector	13	13	23	23	100.0%	344,445	192,367	56%	3	3	100%
Transport Sector	0	0	58	56	96.6%	1,982,081	1,375,851	69%	9	2	22%
Public Utility Sector	7	7	133	83	64.3%	2,632,425	1,635,176	62%	0	0	0%
Public Health Sector	0	0	245	170	69.4%	29,891	6,135	21%	0	0	0%
Energy and Natural Resources Sector	10	7	29	21	71.8%	937,873	12,087	1%	7	4	57%
Lands Relations Sector	15	15	47	44	95.2%	40,594	24,896	61%	9	4	44%
Urban Development Sector	12	6	112	58	51.6%	0	0	0%	0	0	0%
Cadastre of real estate Sector	10	5	74	54	70.2%	0	0	0%	0	0	0%
Education, Sport/ Youth Issues Sector	10	6	101	54	54.1%	8,921	2,694	30%	0	0	0%
<i>Grand Total</i>	400	380	1436	1175	84.7%	36,214,946	17,982,832	50%	218	127	58%
						Relative to Current (baseline) Costs	Relative to Cost Cuts Proposed by NCLR				
The Costs as Percentage of GDP (2012)						0.89%	0.44%				
The Costs as Percentage of GDP Growth (2012)						12.30%	6.11%				

The Costs as Percentage of FDI (2012)		18.02%	8.95%
The Costs as Percentage of Business Profits (2012)		4.58%	2.27%
The Costs as Percentage of Investments (2012)		11.73%	5.83%
Average Cost Savings per Legal Act (for work completed to March 20, 2014)		in thousands of AMD	in USD
		15,305	37,237
Cost Impact Assessment Extrapolated for All 2565 Legal Acts under Review		Current (baseline) Costs (aggregate, in thousands of Armenian Drams)	Cost Cuts proposed by NCLR (aggregate, in thousands of Armenian Drams)
		162,967,257	80,922,744
		in USD	in USD
		396,514,007	196,892,321
Average Cost Savings per Legal Act (for all 2565 legal acts under review)		in thousands of AMD	in USD
		31,549	76,761
<i>Indicators Extrapolated for All 2565 Legal Acts under Review</i>			
		<i>Relative to Current (baseline) Costs</i>	<i>Relative to Cost Cuts Proposed by NCLR</i>
The Costs as Percentage of GDP (2012)		3.98%	1.98%
The Costs as Percentage of GDP Growth (2012)		55.34%	27.48%
The Costs as Percentage of FDI (2012)		81.09%	40.26%
The Costs as Percentage of Business Profits (2012)		20.59%	10.23%
The Costs as Percentage of Investments (2012)		52.80%	26.22%

STATUS UPDATE IN REVIEW SECTORS

Annex IV

WATER ECONOMY MANAGEMENT

SUBSECTOR/LEGAL ACTS/ BUSINESS PROCESSES UNDER REVIEW	NUMBER OF LEGAL ACTS IN THE E- GUILLOTINE	NUMBER OF LEGAL ACTS REVIEWED	NUMBER OF BUSINESS PROCESSES REVIEWED	STATUS OF THE BUSINESS PROCESS/LEGAL ACTS UNDER REVIEW (IN PROGRESS OR SUBMITTED TO THE STATE AGENCIES/REFORM COUNCIL- DATES OF THE SUBMISSION TO THE STATE AGENCIES)	LOCAL/ INTERNATIONAL EXPERTS
water industry management	18	18	1	in progress	
Total	18	18	1		

AGRICULTURE

SUBSECTOR/LEGAL ACTS/ BUSINESS PROCESSES UNDER REVIEW	NUMBER OF LEGAL ACTS IN THE E- GUILLOTINE	NUMBER OF LEGAL ACTS REVIEWED	NUMBER OF BUSINESS PROCESSES REVIEWED	STATUS OF THE BUSINESS PROCESS/LEGAL ACTS UNDER REVIEW (IN PROGRESS OR SUBMITTED TO THE STATE AGENCIES/REFORM COUNCIL- DATES OF THE SUBMISSION TO THE STATE AGENCIES)	LOCAL/ INTERNATIONAL EXPERTS
Protection of Selection Achievements	7	7	1	in progress	/Nazeli Hovhannisyan
Organic Agriculture	7	7	3	in progress	/Nazeli Hovhannisyan
Seeds	13	13	5	in progress	/Nazeli Hovhannisyan
Grape-based alcoholic beverages	7	0	0	in progress	/Nazeli Hovhannisyan
Other	7	0	0	in progress	/Nazeli Hovhannisyan
Total	41	27	9		
Forestry	25	20	8	in progress	/Nazeli Hovhannisyan
Stock-breeding	11	11	1	in progress	/Nazeli Hovhannisyan

Food	10	10	2	in progress	/Nazeli Hovhannisyan
Total	46	41	11		
Food Importing	8	8	2	in progress	/Nazeli Hovhannisyan
Agricultural technics	7	7	2	in progress	/Nazeli Hovhannisyan
Plants	5	0	0	in progress	/Nazeli Hovhannisyan
Different legal Acts	13	7	0	in progress	/Nazeli Hovhannisyan
Total	33	22	4		
Grand Total	120	90	24		

NATURE PROTECTON

Annex IV

SUBSECTOR/LEGAL ACTS/ BUSINESS PROCESSES UNDER REVIEW	NUMBER OF LEGAL ACTS IN THE E- GUILLOTINE	NUMBER OF LEGAL ACTS REVIEWED	NUMBER OF BUSINESS PROCESSES REVIEWED	STATUS OF THE BUSINESS PROCESS/LEGAL ACTS UNDER REVIEW (IN PROGRESS OR SUBMITTED TO THE STATE AGENCIES/REFORM COUNCIL- DATES OF THE SUBMISSION TO THE STATE AGENCIES)	LOCAL/ INTERNATIONAL EXPERTS
Environment	28	10	2	In progress	Seyran Minasyan , Greta Gabrielyan, Aram Gabrielyan
Fauna and Fauna and Hunting	16	12	9	in progress	
Other legal acts	5	1		in progress	
Total	49	23	11		

LAW ENFORCEMENT

Annex IV

SUBSECTOR/LEGAL ACTS/ BUSINESS PROCESSES UNDER REVIEW	NUMBER OF LEGAL ACTS IN THE E- GUILLOTINE	NUMBER OF LEGAL ACTS REVIEWED	NUMBER OF BUSINESS PROCESSES REVIEWED	STATUS OF THE BUSINESS PROCESS/LEGAL ACTS UNDER REVIEW (IN PROGRESS OR SUBMITTED TO THE STATE AGENCIES/REFORM COUNCIL- DATES OF THE SUBMISSION TO THE STATE AGENCIES)	LOCAL/ INTERNATIONAL EXPERTS
Weapon/encashment/guar ds issues	28	17	7	In progress	
Traffic police	26	26	9	In progress	
Visa/passport issues	26			In progress	
Total	80	0	0		

JUSTICE

SUBSECTOR/LEGAL ACTS/ BUSINESS PROCESSES UNDER REVIEW	NUMBER OF LEGAL ACTS IN THE E- GUILLOTINE	NUMBER OF LEGAL ACTS REVIEWED	NUMBER OF BUSINESS PROCESSES REVIEWED	STATUS OF THE BUSINESS PROCESS/LEGAL ACTS UNDER REVIEW (IN PROGRESS OR SUBMITTED TO THE STATE AGENCIES/REFORM COUNCIL- DATES OF THE SUBMISSION TO THE STATE AGENCIES)	LOCAL/ INTERNATIONAL EXPERTS
Legal entities	18	9	1	In process	
Service of mandatory enforcement of judicial acts	8	0	0	In process	
Service for State Registration of Vital Events	12	8	2	In process	
Notary Service	13	1	0	In process	
Penitentiary service	12	2	0	In process	
Other legal acts	23	0	0	In process	
TOTAL	86	20	3		

SUMMARY OF THE BUSINESS MEETINGS ON URBAN DEVELOPMENT AND ZONING SECTOR

Since 2nd July NSLR has had three meetings with businesses: on Urban development sector (02.07.2014), on Urban development and Land relations sectors (16.07.2014) and on Land relations sector (24.07.2014).

The guest list of the first meeting was the following:

1. Boris Qocharyan, secretary of the Armenian Architects' Union, president of the Legislative Affairs Committee
2. Gurgen Musheghyan, former director of "Yerevan Project" University, head of the author group of Yerevan's current principal plan
3. Grigor Azizyan, director of "Armenian Project" open joint stock company, president of Urban Development Subcommittee of Public Council
4. Suren Qalashyan, head of the "Armenian Project" open joint stock company's studio, distinguished architect
5. Sona Ayvazyan, deputy director of "Transparency Insurance" anti-corruption company.

The agenda of this meeting included the annulment of architectural assignment, elimination of the permission of construction or its reformulation into "construction startup awareness", the issue of authorized bodies' involvement in the procedure of final act and launching the construction exploitation and the respective clarifications of the legal acts in this sector.

The guest list of the second meeting was the following:

1. Hovhannes Chichyan, director of "Moscow Investment and Construction Company"

The agenda of this meeting included the annulment of architectural assignment, elimination of the permission of construction or its reformulation into "construction start up awareness", the issue of authorized bodies' involvement in the procedure of final act and launching the construction exploitation, the respective clarifications of the legal acts in urban development sector. In land relations sector the extension of construction right on government lands which is forbidden by law now days and clarification of constructor's and land owner's rights in construction contract were discussed.

The guest list of the third meeting was the following:

1. Boris Qocharyan, secretary of the Armenian Architects' Union , president of the Legislative Affairs Committee
2. Gurgen Musheghyan, former director of "Yerevan Project" University, head of the author group of Yerevan's current principal plan

The agenda of this meeting included the issue of permitting changes in the principal plan by citizens' initiative due to changes in land target purpose and reduction of time-consumption in the changing procedure of principal plan.

Submitted & Adopted

PRELIMINARY MONITRONG TABLE*

Annex VI

Sector	Number of proposals submitted to the Reform Council	Cost-savings of the proposals submitted to the Reform Council (aggregate, in thousands of Armenian Drams)*	Number of proposals approved by the Reform Council Session	Cost-savings of proposals approved by the Reform Council Session (aggregate, in thousands of Armenian Drams)*	Number of proposals rejected by the Reform Council Session	Cost-savings of proposals rejected by the Reform Council Session (aggregate, in thousands of Armenian Drams)*	<u>Number of proposals pending to be discussed by the Reform Council Session</u>	Cost-savings of proposals pending to be discussed by the Reform Council Session (aggregate, in thousands of Armenian Drams)*	Number of proposals adopted by the GoA Session	Cost-savings of proposals adopted by the GoA Session (aggregate, in thousands of Armenian Drams)*	Number of proposals adopted by the National Assembly	Cost-savings of proposals adopted by the National Assembly (aggregate, in thousands of Armenian Drams)*	Number of proposals adopted by the Ministries/State Agencies	Cost-savings of proposals adopted by the Ministries/State Agencies (aggregate, in thousands of Armenian Drams)*	Number of proposals transferred to the Ministries/State Agencies for their implementation	Cost-savings of proposals transferred to the Ministries/State Agencies for their implementation (aggregate, in thousands of Armenian Drams)*	Cost-savings fully implemented by the ministries (aggregate, in thousands of Armenian Drams)*	Name of Implementing Agency	
1st Cycle																			
Transport	115	1,382,884	105	1,382,884	10	The suggestions had qualitative impact	0	0	0	0	0	0	0	0	0	0	0	0	Minsitry of Transport of RA
Public Utility	111	1,635,175	111	1,635,175	0	0	0	1	19	82	9	0	0	0	0	1,635,175	0	Public Services Regulatory Commission of the RA	

Cadastre of real estate									0									
Sport/ Youth Issues									0									
Total	717	17,791,664	352	3,876,138	59	820,785	306	13,094,741	5	0	54	0	110	0	21	80,709	1,829,317	

* These numbers are not final and are subject to change

Pending proposals

Sector				
Number of proposals pending to be adopted by the GoA Session				
Number of proposals pending to be adopted by the National Assembly				
Number of proposals pending to be adopted by the Ministries/State Agencies				
Number of proposals transferred to the Ministries/State Agencies and pending for their implementation				
1st Cycle				
Transport	88	17	0	10
Public Utility	0	0	0	9

Health	1	1	10	
2nd Cycle				
Customs	26	7	16	0
Tax	31	43	29	0
Entrepreneurship				
Culture	0	0	0	12
Social Issues	30	16	1	0
Foreign Affairs/International relations	6	1	1	0
Education				
3th Cycle				
Energy and Natural Resources				
Lands relations				

Urban Development				
Cadastr e of real estate				
Sport/ Youth Issues				
Total	182	85	57	31

PR REPORT

July 1 – September 30, 2014

Media activities (for referring see Annex A):

1.	<p><u>Raising public visibility of reform suggestions in the sector of social issues (Occasion:)</u></p> <p><i>Analytical TV reportage</i> 1 analytical TV reportage (including interview with NCLR Director A. Yeghiazaryan) – July 11, 2014.</p>
2.	<p><u>Raising visibility of the Guillotine project, ADA and NCLR</u></p> <p><i>News based on the NCLR and Government press release</i> 2 radio reportages 5 TV reportages 19 online news 4 print magazine news</p>
3.	<p><u>Raising visibility of the Guillotine project, OSCE and NCLR</u></p> <p><i>Analytical reportages</i> 3 TV reportages 7 online news</p>

Cooperation with stakeholders (state agencies, ministries, businesses)

1.	<p><u>Enlarge involvement of stakeholders, raise NCLR visibility among them</u> Round table-discussion was organized in NCLR with the representatives of urban development sector to discuss the NCLR suggestions package. The main proposal was on eliminating the “Architectural assignment” document requirement – July 02, 2014. http://www.regulations.am/am/news/show/203/5</p>
2.	<p><u>Raise NCLR visibility among stakeholders</u> NCLR Expert's participation was secured in a round table-discussion on medicine import regulations organized in the National Institute of Healthcare – July 09, 2014 http://www.regulations.am/am/news/show/204/5</p>
3.	<p><u>Raise NCLR visibility among ministries and state agencies</u> PR representatives of all participant ministries and state agencies participated in the Scott Jacobs’ training and posted information to the corresponding ministries’ websites</p>

Donor Community Visibility

1.	To ensure a proper visibility of ADA dedication to the project will be secured – Grant Agreement Ceremony was organized in the press centre of the Armenian Government, key TV stations and photo agencies were invited and the press release with Dr. Martin Ledolter’s quotation was distributed to print/online media, and TV/Radio stations.
2.	<p>All press releases included boilerplate about NCLR and donor community underneath the body of the release:</p> <p>About the National Centre for Legislative Regulation On October 13, 2011, the State Agency National Centre for Legislative Regulation Project Implementation Unit at the Government Staff of the Republic of Armenia (NCLR) was established by the Government Decree of the Republic of Armenia. The main aim of the Centre is to significantly reduce and simplify the legal acts that comprise regulations. The supporters of the Centre are The Austrian Development Agency, the Operational Unit of the Austrian Development Cooperation (ADA), Organization for Security and Co-operation in Europe (OSCE), the U.S. Agency for International Development (USAID) and the World Bank. The International Monetary Fund (IMF) and the Delegation of the European Union to the Republic of Armenia are also cooperating with the Centre.</p>
3.	All Donors hyperlinked banners are posted on the NCLR website homepage.
4.	Information about Donor Community is posted in the NCLR website Donor Partners page.

PLANS

October 1 – December 31, 2014

1. To organize press conferences, interviews, analytical articles with Government, NCLR and donor community representatives at the project milestones.
2. To ensure information accuracy - press releases to be issued and distributed to the media at all media events. For analytical articles real life examples to be provided to journalists.
3. Find ways to produce 5 short videos and 1 video film on Guillotine project.
4. Secure donor partners visibility.

Raising public visibility of reform suggestions in the subsector of social issues

<http://www.regulations.am/am/news/show/205/0>

Raising visibility of the Guillotine project, ADA and NCLR

<http://www.times.am/?p=94255&l=en>

<http://news.am/arm/news/230820.html>

<http://168.am/2014/09/25/409688.html>

<http://armenpress.am/arm/multimedia/slideshows/53875/>

<http://armenpress.am/eng/multimedia/slideshows/53875/>

<https://www.youtube.com/watch?v=e6-wqYfRbc0> - starting from 24:18

<http://armeniatv.am/hy/news/51889>

<http://www.1in.am/1438059.html>

<http://www.tert.am/am/news/2014/09/25/gov12/>

<http://galatv.am/hy/news/karavarutyunum-storagrvel-e-argavorich-gilyotin-cragri-ajakutyuny-sharunakelu-dramashnorhayin-hamadaynagir/>

<http://news.am/arm/news/230820.html>

http://www.hhpress.am/index.php?sub=hodv&hodv=20140926_13&flag=am

<http://www.panarmenian.net/arm/photoset/all/6750/>

<http://www.panarmenian.net/eng/photoset/all/6750/>

<http://www.panarmenian.net/rus/photoset/all/6750/>

<http://www.banks.am/am/news/newsfeed/9972/>

<http://www.gov.am/am/news/item/11568/>

<http://www.gov.am/ru/news/item/7565/>

<http://www.regulations.am/am/news/show/207>

<http://www.regulations.am/en/news/show/207>

Raising visibility of the Guillotine project, OSCE and NCLR

<http://www.armnewstv.am/news/34209>

<https://www.youtube.com/watch?v=n7UtxVaW9Z0>

<http://armeniatv.am/hy/news/51885>

<https://www.youtube.com/watch?v=2jRspTgpL0Q>

<http://www.1in.am/1437538.html>

<https://www.youtube.com/watch?v=62gQf7trPHs#t=12>

<http://www.regulations.am/am/news/show/209>